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Washington, B.C. 20510

December 21, 1984

LEGISLATIVE LIAISON 965

Mr. William J. Casey Director of Central Intelligence Central Intelligence Agency Washington, D.C. 20505

Dear Mr. Director:

I am informed that the Central Intelligence Agency is proposing a new policy concerning the identification of authorship of research papers prepared by CIA analysts for use in the various volumes of the Soviet Union, Eastern Europe, and China published by the Joint Economic Committee. It is being proposed by the CIA that in the future the authorship of these papers be identified as "Analyst of the Central Intelligence Agency," without the author's name.

My understanding is that the new policy is intended to protect agency analysts who may be traveling in foreign countries from becoming known through publication of signed articles and possibly placed in danger from persons hostile to the CIA. While I recognize that the safety of employees is a legitimate concern of the Agency and while I share the concern over the safety of U.S. officials traveling abroad, I do not believe the application of the new policy would be wise in these circumstances. My reasons for this judgment are the following.

CIA analysts have been contributing to JEC volumes of research papers on the Socialist economies for about 25 years. One of your predecessors, Allen W. Dulles, testified to the Committee in a public hearing in 1959. He was accompanied on that occasion by analysts who were also identified by name. In the 1960's and 1970's numerous: volumes of papers were published with papers written by CIA analysts. An early practice was to identify the names of the authors without identifying the agency that employed them. Since the late 1970's the practice has been to identify the authors by name and affiliation.

The volumes of studies themselves are by many accounts an invaluable source of information and analysis about the Socialist economies. They are widely used not only by policymakers in Washington but throughout the academic and research community. The contributions by CIA analysts have played Mr. William J. Casey December 21, 1984

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an important and in some instances a critical role in the success of our efforts to inform Washington and the general public about the state of the economies of the Soviet Union, Eastern Europe and China. In my view, the new policy could have a damaging and perhaps a crippling effect on future efforts, and it could also have repercussions within the Agency.

Public recognition for achievements in this type of research is an important source of motivation to high quality analysts. I frankly doubt whether those who have contributed to our publications in the past will feel it worth their while to do so in the future on the basis of anonymity. The incentive to make the considerable effort required just won't be there without the hope that work will be rewarded by recognition from peers in government and in the academic community. The possibility that this will have a demoralizing effect on CIA analysts and on the research community in general cannot be ruled out. I might add that the new policy appears to be inconsistent with the widespread practice whereby CIA analysts take part in conferences, seminars and other activities.

I feel so strongly about this matter that I have asked that a volume of papers on Eastern Europe and a volume of China be held up pending its resolution. As you know, the Joint Economic Committee has worked closely with the CIA for many years in order to improve understanding of the working of the Socialist economies. This relationship has benefited all sides and I am confident that it will continue to be mutually advantageous.

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Vice Chairman, Subcommittee on International Trade,

Finance, and Security Economics